motion. I am getting ready to borrow Senator LOTT's bloodhounds to go looking for the House conferees.

We have an immense undertaking before us in terms of getting a balanced and comprehensive energy bill to the President's desk. The House bill is over 500 pages and the Senate bill is nearly 1000 pages. There are some similarities between the bills, but some very important differences, as well.

Conferences on authorizing legislation are never easy. The bioterrorism bill, for example, took months to conference. The bankruptcy bill has been in conference for over a year. To have a successful conference on the energy bill will take a lot of careful planning on the part of the leadership on both sides in both Houses of Congress. As I mentioned before the recess, even the most elementary questions, such as who should chair the conference, seem to be in dispute, although I think that the precedents are clearly in the Senate's favor.

We need to get going, and the actual naming of conferees by the House of Representatives, whenever it happens, will only be a start to a process of figuring out how the conference will be structured, whether there will be subconferences, and which issues to address first. I am anxious to start to work with whomever the House of Representatives decides will be my counterpart to initiate the organizational discussions.

To be most effective with the use of our time, we may have to think about taking on the big issues first to see if there is an overall energy bill that can achieve a critical mass of support on both sides of both House and Senate. If we adopt an incremental approach of working on minor issues first, and leaving all the hard issues to the end, we may be still working on clearing the legislative underbrush in December.

I hope that we can see some progress soon on starting the energy conference.

SUPPLEMENT TO RULES OF PROCEDURE

Mr. GRAHAM. Mr. President, pursuant to rule XXXVI, paragraph 2 of the Standing Rules of the Senate, I am submitting for publication in the CONGRESSIONAL RECORD a supplement to the Rules of Procedure of the Select Committee on Intelligence for purposes of the joint inquiry into the events of September 11, 2001, being conducted by the Senate Select Committee on Intelligence and the House Permanent Select Committee on Intelligence.

I ask unanimous consent they be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

SENATE SELECT COMMITTEE ON INTELLIGENCE—SUPPLEMENTAL JOINT INQUIRY RULES

In connection with the Joint Inquiry with the House Permanent Select Committee on Intelligence into the events of September 11, 2001, authorized by the Senate Select Committee on Intelligence (''SSCI'') pursuant to section 5(a)(1) of Senate Resolution 400, 94th Congress, and Rule 6 of the SSCI's Rules of Procedure, and pursuant to Rule XXVI.2 of the Standing Rules of the Senate, the SSCI adopts the following Joint Inquiry Rules to supplement the SSCI's Rules of Procedure for purposes of the Joint Inquiry only:

JOINT INQUIRY RULE 1. JOINT PROCEEDINGS

1.1. The SSCI may conduct hearings jointly with the House Permanent Select Committee on Intelligence. All joint hearings shall be considered hearings of both Committees.

1.2. The Rules of Procedure of both the SSCI and the House Permanent Select Committee on Intelligence shall apply in all hearings and other proceedings of this Joint Inquiry, except where superseded by these Joint Inquiry Rules, provided that, at any joint hearing, if any rules of the two Committees are inconsistent, the rules of that Committee whose Chairman or his designee is presiding shall apply.

1.3. For the purposes of the proceedings of this Joint Inquiry, all employees on the staff of either Committee working on the Joint Inquiry shall be considered to be acting on behalf of both Committees.

JOINT INQUIRY RULE 2. HEARINGS

2.1. All testimony at hearings shall be taken under oath or affirmation.

2.2. Subpoenas for the attendance of witnesses, or the production of documents, records, or other materials, at hearings may be authorized by vote of the SSCI pursuant to SSCI Rule 2, or by the SSCI's Chairman and Vice Chairman, acting jointly.

JOINT INQUIRY RULE 3. DEPOSITIONS

3.1. All testimony taken, and all documents, records, or other materials produced, at a deposition of the SSCI shall be considered part of the record of both Committees.

3.2. Subpoenas for depositions and notices for the taking of depositions may be authorized by vote of the SSCI pursuant to SSCI Rule 2, or by the SSCI's Chairman and Vice Chairman, acting jointly, and shall be issued and served as provided in SSCI Rule 7. Deposition notices shall specify a time and place of examination and the name or names of Committee members or staff who will take the deposition. Depositions shall be in private and shall, for purposes of the rules of both Committees, be deemed to be testimony given before the Committees in executive session.

3.3. Witnesses shall be examined upon oath administered by a member of the SSCI or by an individual authorized by local law to administer oaths. Questions may be propounded by members or staff of either Committee. If a witness objects to a question and refuses to testify, the Committee members or staff present may proceed with the deposition, or may, at that time or subsequently, seek a ruling on the objection from the Chairman of the SSCI or any member of the SSCI designated by the Chairman. The SSCI shall not initiate procedures leading to civil or criminal enforcement unless the witness refuses to testify after having been ordered and directed to answer by the Chairman or a member designated by the Chairman.

3.4. Procedures for the attendance of counsel for witnesses at, and for the inspection, correction, and filing of transcripts of, depositions shall be as provided in SSCI Rules 8.4 and 8.7.

PROFESSIONAL BOXING AMENDMENTS ACT OF 2002

Mr. McCAIN. Mr. President, on May 22, I was joined by my colleague, Senator DORGAN, in introducing the Professional Boxing Amendments Act of 2002. This legislation would strengthen existing Federal boxing laws by making uniform certain health and safety standards, establish a centralized medical registry to be used by local commissions to protect boxers, reduce arbitrary practices of sanctioning organizations, and provide uniformity in ranking criteria and contractual guidelines. This legislation would also establish a Federal regulatory entity to oversee professional boxing and set uniform standards for certain aspects of the sport.

Since 1996, Congress has acted to improve the sport of boxing by passing two laws, the Professional Boxing Safety Act of 1996, and the Muhammad Ali Boxing Reform Act of 2000. These laws were intended to establish uniform standards to improve the health and safety of boxers, and to better protect them from the sometimes coercive, exploitative, and unethical business practices of promoters, managers, and sanctioning organizations.

While the Professional Boxing Safety Act, as amended by the Muhammad Ali Act, has had some positive effects on the sport, I am concerned by the repeated failure of some State and tribal boxing commissions to comply with the law, and the lack of enforcement of the law by both Federal and State law enforcement officials. Corruption remains endemic in professional boxing, and the sport continues to be beset with a variety of problems, some beyond the scope of the current system of local regulation.

Therefore, the bill we are introducing today would further strengthen Federal boxing laws, and also create a Federal regulatory entity, the ''United States Boxing Administration'', USBA, to oversee the sport. The USBA would be headed by an Administrator, appointed by the President, with the advice and consent of the Senate.

The primary functions of the USBA would be to protect the health, safety, and general interests of boxers. More specifically, the USBA would, among other things: administer Federal boxing laws and coordinate with other Federal regulatory agencies to ensure that these laws are enforced; oversee all professional boxing matches in the United States; and work with the boxing industry and local commissions to improve the status and standards of the sport. The USBA would license boxers, promoters, managers, and sanctioning organizations, and revoke or suspend such licenses if the USBA believes that such action is in the public interest. No longer would a boxer like Mike Tyson be able to forum-shop for a State with a weak commission if he is undeserving of a license.

The fines collected and licensing fees imposed by the USBA would be used to fund a percentage of its activities. The USBA would also maintain a centralized database of medical and statistical information pertaining to boxers in the

United States that would be used confidentially by local commissions in making licensing decisions.

Let me be clear. The USBA would not be intended to micro-manage boxing by interfering with the daily operations of local boxing commissions. Instead, the USBA would work in consultation with local commissions, and the Administrator would only exercise his/her authority should reasonable grounds exist for intervention.

The problems that plague the sport of professional boxing compromise the safety of boxers and undermine the credibility of the sport in the eyes of the public. I believe this bill provides a realistic approach to curbing these problems, and I urge my colleagues to support this proposal.

TUNA PROVISION IN THE ANDEAN TRADE PREFERENCES ACT

Mr. AKAKA. Mr. President, I rise today to express my deep concern with the tuna provision in the Andean Trade Preferences Expansion Act (ATPEA) portion of the Trade Act of 2002. The purpose of ATPEA is to encourage economic opportunities other than drug production and trade in Andean nations. Previously, canned tuna has not been included in the list of items given preferential tariff treatment. The provision included in the Trade Act would authorize the President to extend duty-free treatment to a specified level of imports of canned tuna from Andean nations.

The Philippines, an important ally in the war on terrorism, is likely to be harmed economically by the unintended consequences of this action. The canneries and most of the tuna fishing fleet of the Philippines are based on the island of Mindanao. The tuna industry directly accounts for 45,000 jobs on Mindanao and approximately 105,000 people are employed in supporting industries. These jobs are being risked by the Andean Trade Preferences Act.

It is also important to note that the Abu Sayyaf, which is believed to be linked to the al-Qaida terrorist network, operates in the Mindanao region. The Abu Sayyaf organization has been responsible for kidnappings, executions, and bombings. U.S. Armed Forces are assisting the Philippines in combating the terrorist group. Providing preferential tariff treatment to tuna from Andean nations has the possibility of destabilizing a region in which we have U.S. troops involved in anti-terrorism operations.

It is my hope that the conferees can effectively address this important national security issue and prevent economic disruption in a region where a war on terrorism is being fought.

The tuna tariffs reveal a need for enhanced coordination of trade preferences. A thoughtful strategy of balancing trade preferences must be developed to prevent future policy inconsistencies in the future.

LOCAL LAW ENFORCEMENT ACT OF 2001

Mr. SMITH of Oregon. Mr. President, I rise today to speak about hate crimes legislation I introduced with Senator KENNEDY in March of last year. The Local Law Enforcement Act of 2001 would add new categories to current hate crimes legislation sending a signal that violence of any kind is unacceptable in our society.

I would like to describe a terrible crime that occurred July 7, 1993 in Azusa, CA. A gay man was beaten to death. The attackers, Joshua Swindell, 21, and Steven Matus, 17, were charged with murder and committing a hate crime in connection with the incident.

I believe that government's first duty is to defend its citizens, to defend them against the harms that come out of hate. The Local Law Enforcement Enhancement Act of 2001 is now a symbol that can become substance. I believe that by passing this legislation and changing current law, we can change hearts and minds as well.

INITIAL SCOPE OF JOINT INQUIRY

Mr. GRAHAM. Mr. President, I ask unanimous consent that the Initial Scope of the Joint Inquiry into the events of September 11, 2002, being conducted by the Senate Select Committee on Intelligence and the House Permanent Select Committee on Intelligence, be printed in the CONGRESSIONAL RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

PREAMBLE

To reduce the risk of future terrorist attacks; to honor the memories of the victims of the September 11 terrorist attacks by conducting a thorough search for facts to answer the many questions that their families and many Americans have raised; and to lay a basis for assessing the accountability of institutions and officials of government.

THE SENATE SELECT COMMITTEE ON INTELLIGENCE AND HOUSE PERMANENT SELECT COMMITTEE ON INTELLIGENCE ADOPT THIS INITIAL SCOPE OF JOINT INQUIRY

Pursuant to section 5(a)(1) of Senate Resolution 400, 94th Congress, Rule 6 of the Rules of Procedure of the Senate Select Committee on Intelligence, Rule XI(1)(b) of the Rules of the House of Representatives, and Rule 9 of the Rules of Procedure of the House Permanent Select Committee on Intelligence, the two Committees have authorized an investigation, to be conducted as a Joint Inquiry, into the Intelligence Community's activities before and after the September 11, 2001 terrorist attacks on the United States. The Committees have undertaken this Joint Inquiry pursuant to their responsibility to oversee and make continuing studies of the intelligence activities and programs of the United States Government and all other authority vested in the Committees.

The purpose of this Joint Inquiry is—

(a) to conduct an investigation into, and study of, all matters that may have any tendency to reveal the full facts about—

(1) the evolution of the international terrorist threat to the United States, the response of the United States Government including that of the Intelligence Community to international terrorism, from the creation of the Director of Central Intelligence's Counterterrorist Center in 1986 to the present, and what the Intelligence Community had, has, or should have learned from all sources of information, including any terrorist attacks, or attempted ones, about the international terrorist threat to the United States;

(2) what the Intelligence Community knew prior to September 11 about the scope and nature of any possible attacks against the United States or United States interests by international terrorists, including by any of the hijackers or their associates, and what was done with that information;

(3) what the Intelligence Community has learned since the events of September 11 about the persons associated with those events, and whether any of that information suggests actions that could or should have been taken to learn of, or prevent, those events;

(4) whether any information developed before or after September 11 indicates systemic problems that may have impeded the Intelligence Community from learning of or preventing the attacks in advance, or that, if remedied, could help the Community identify and prevent such attacks in the future;

(5) how and to what degree the elements of the Intelligence Community have interacted with each other, as well as other parts of federal, state, and local governments with respect to identifying, tracking, assessing, and coping with international terrorist threats; as well as biological, chemical, radiological, or nuclear threats, whatever their source (such as the Anthrax attack of 2001)

(6) the ways in which the Intelligence Community's responses to past intelligence problems and challenges, whether or not related to international terrorism, have affected its counterterrorism efforts; and

(7) any other information that would enable the Joint Inquiry, and the Committees in the performance of their continuing responsibilities, to make such recommendations, including recommendations for new or amended legislation and any administrative or structural changes, or other actions, as they determine to be necessary or desirable to improve the ability of the Intelligence Community to learn of, and prevent, future international terrorist attacks; and

(b) to fulfill the Constitutional oversight and informing functions of the Congress with regard to the matters examined in the Joint Inquiry.

BROWNBACK-CORZINE AMENDMENT TO THE ENERGY BILL

Mr. BROWNBACK. Mr. President, I want to engage the Senator from New Jersey in a colloquy regarding our amendment, Senate amendment number 3239, which was adopted by the Senate and became Title XI of the final Senate energy bill. In particular, I would like to clarify the intended role of the Department of Commerce in implementing the greenhouse gas reporting system and registry that our amendment would create.

Mr. CORZINE. I believe the intent of the amendment in this regard is that the Department of Commerce would primarily be involved in developing measurement standards for monitoring of emissions, as well as verification technologies and methods to ensure the maintenance of a consistent and technically accurate record or emissions,